

Memorandum of the Regular Meeting of the
Indiana Horse Racing Commission

March 24, 2026

Horseshoe Indianapolis
4300 N. Michigan Road
Shelbyville, IN

NOTE: Complete transcripts and a link to the video recording of this Commission Meeting can be found at <https://www.in.gov/hrc/meeting-information/>

Commission members present: Philip C. Borst, Chairman; Gus Levengood, member; Bob Cherry, member; Becca McCuaig, member

Commission Staff members present: Mike Smith, Executive Director; David Rothenberg, IHRC General Counsel; Matt Eggiman, Deputy General Counsel, Dale Lee Pennycuff, Staff Attorney; Jessica Barnes, Assistant Director; Eric Smith, Senior Steward; Jennifer Tuttle, Director of Racing and Breed Development; Erick Corado, Communications Coordinator.

Speakers from the audience: Eric Halstrom, Vice President and General Manager of Racing at Horseshoe Indianapolis; Joe Morris, Senior Vice President for Caesars Entertainment; and Gabe Prewitt, Vice President and General Manager at Harrah's Hoosier Park.

I. Call to Order

Chairman Borst called the meeting to order at approximately 11:17 a.m. A quorum was present.

II. Approval of the meeting memorandum and executive session memorandum from the December 17th, 2025, Commission meeting.

Chairman Borst asked for a motion for approval of the meeting memorandum and executive session memorandum from the December 17th, 2025, commission meeting. Commissioner Cherry moved and Commissioner Levengood seconded. The vote was unanimous 4-0 for approval.

III. Agenda

1. Review of 2026 Year-To-Date Commission Rulings as of March 1st, 2026.

Commission reviewed the rulings and had no further questions. No vote was required for this agenda item.

2. Review of 2025 Year-To-Date HISA Rulings and HIWU Rulings as of March 1st, 2026.

Commission reviewed the rulings and had no further questions. No vote was required for this agenda item.

3. Consideration and ratification of 2026 breed development and county fair committee programs.

a. Ratification of Executive Director Smith's approval of the 2026 Thoroughbred Breed Development program.

Assistant Director Jessica Barnes reviewed the programs, stating the program is like last year's program, with the budget being a little less than last year.

b. Ratification of Executive Director Smith's approval of the 2026 Quarter Horse Breed Development program.

Assistant Director Barnes reviewed the programs, stating the program is like last year's program, with an increase in two consolations.

Chairman Borst asked for a motion for approval of both the Thoroughbred and Quarter Horse programs. Commissioner Levengood moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

c. Consideration and approval of the 2026 Standardbred Advisory Board's County Fair Harness Racing program.

Assistant Director Barnes reviewed the programs, reviewing the budget changes from the prior year. Chairman Borst asked for clarification of how ADW monies fit into the budget, which Barnes answered.

Chairman Borst asked for a motion for approval of the Standardbred Advisory Board program. Commissioner Levengood moved and Commissioner Cherry seconded. The vote was unanimous 4-0 for approval.

4. Ratification of Executive Director's approval of RMTC certified split sample laboratories for 2026 and beyond pursuant to 71 IAC 8-4-3 and 8.5-3-3.

Assistant Director Barnes reviewed the split sample labs which were approved by Executive Director Smith.

Chairman Borst asked for a motion for approval of the split sample labs. Commissioner Cherry moved and Commissioner Levengood seconded. The vote was unanimous 4-0 for approval.

5. Consideration and approval of Horseshoe Indianapolis's 2026 Thoroughbred & Quarterhorse racing official list pursuant to 71 IAC 3.5-1-3.

Eric Halstrom, Vice President and General Manager of Racing at Horseshoe of Indianapolis reviewed the official list for Horseshoe.

Chairman Borst asked for a motion for approval of the official list. Commissioner Levengood moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

6. Consideration and approval of Export locations for Horseshoe Indianapolis for 2026.

Eric Halstrom presented the export locations for Horseshoe, which are the same locations as last year, except for New Mexico.

Chairman Borst asked for a motion for approval of the export locations. Commissioner Cherry moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

7. Approval of 2026 Horseshoe Indianapolis Takeout Reduction request.

Eric Halstrom presented the fourth annual request for this reduction.

Chairman Borst asked for a motion for approval of the takeout reduction. Commissioner Cherry moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

8. Consideration of 2026 RCFAC requests for approval.

Joe Morris, Senior Vice President for Caesar's Entertainment, reviewed items for Horseshoe, none of which exceeded \$50,000 and therefore needed no vote from the Commission.

Morris presented the RCFAC recommendations for Harrah's Hoosier Park, which entailed many projects. John DeLong, President for the Indiana Standardbred Association commented on the associations wish for the track to acquire blood gas machines to conduct blood gas tests at the track.

Chairman Borst asked for a motion for approval of the RCFAC recommended purchases. Commissioner Cherry moved and Commissioner Levengood seconded. The vote was unanimous 4-0 for approval.

9. Ratification of Executive Director Smith's approval of Export Locations for Harrah's Hoosier Park for 2026.

Joe Morris presented the export locations for Harrah's Hoosier Park, which comprises a long list of about 835 different locations.

Chairman Borst asked for a motion for approval of the export locations. Commissioner McCuaig moved and Commissioner Cherry seconded. The vote was unanimous 4-0 for approval.

10. Review of year-to-date 2026 Harrah's Hoosier Park meet.

Gabe Prewitt, Racing General Manager at Harrah's Hoosier Park gave a recap of the year-to-date operations at Harrah's and the effect of the early meet beginning this year, which started on February 12. In general, it is a success with a few lessons learned to be implemented next meet.

No vote was needed on this agenda item.

11. Review of Horsemen's association Agreements.

Part of the prior approval of Caesar's operational plan was the conditional approval of the horsemen association agreements. No comments were made to this subject.

No vote was needed on this agenda item.

12. Rulemaking update.

David Rothenberg, Commission General Counsel, updated the commission on the status of rules being promulgated and future rules and readoptions to be promulgated.

No vote was needed on this agenda item.

13. Legislative wrap-up.

David Rothenberg updated the commission on the pertinent legislation recently passed which affects the racing industry.

No vote was needed on this agenda item.

14. HISA Update.

Matt Eggiman, Commission Deputy General Counsel, updated the commission on the status with HISA, including a recent court ruling involving Churchill Downs.

No vote was needed on this agenda item.

15. Delegation of Authority to conduct racing business to Executive Director.

Commission staff requested the commission to delegate authority regarding racing decisions to be made before the next commission meeting to the Executive Director, Mike Smith.

Chairman Borst asked for a motion for approval of the export locations. Commissioner Cherry moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

IV. New Business

1. Approval of rolling capital substitution for Harrah's Hoosier Park.

Joe Morris presented capital substitutions in place of planned shuttle buses which do not need to be replaced at this time. The substitutions included a new pump truck, pickup trucks, compact track loader, boom lift, mini excavator, and floor scrubber.

Chairman Borst asked for a motion for approval of the substitutions. Commissioner Cherry moved and Commissioner McCuaig seconded. The vote was unanimous 4-0 for approval.

V. Adjournment

The meeting was adjourned at approximately 12:06 p.m.